

WASHINGTON, D. C. 20503

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Office of Legislative Counsel

*Office of Management & Budget*  
8 JUN 1978

Ms. Hilda Schreiber  
Office of Management and Budget  
Washington, D.C. 20503

Dear Hilda:

As we discussed, here are copies of the letters we are proposing to send from the Director to Chairmen Ribicoff and Nix endorsing, on behalf of the Community, the changes to the Civil Service Reform legislation proposed by Chairman Campbell in his 17 May 1978 letter. The letters in addition endorse the concept, included in Chairman Campbell's 22 May letter that whistle-blowing by intelligence agency employees should be kept within separate national security channels.

The final sentence of each of the letters merely leaves the door open for individual Community entities to offer to the Congress more detailed background and justification for their positions on the legislation; it is not directive and it allows the Director to speak generally for the Community without getting bogged down in different approaches or justifications for different agencies. We might, for example, propose that Deputy Director Carlucci forward a detailed letter on behalf of the Agency providing justification for the CIA's exemption from the legislation.

Thank you for doing whatever you can to clear these letters today.

Sincerely,

[Redacted Signature]

Assistant Legislative Counsel

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Enclosures

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**DRAFT**

Honorable Abraham Ribicoff, Chairman  
Committee on Governmental Affairs  
United States Senate  
Washington, D.C. 20510

Dear Mr. Chairman:

I am writing to inform you of concerns of the Intelligence Community with S. 2640, the Civil Service Reform Bill, which would effect a sweeping reform of the Civil Service System.

Intelligence agencies have always supported the basic philosophy and principles of the Merit System. However, because of their unique organizational and personnel requirements, they have generally been exempted from many of the statutes governing agencies and departments in the competitive service of the Civil Service System. Reflecting this, the Civil Service Commission, in a 12 May 1978 letter to Office of Management and Budget Director James McIntyre, stated that the intelligence agencies should be excluded from coverage of the reform legislation "because of the nature of intelligence agencies" and on "the basis of security...." Civil Service Commission Chairman Campbell reiterated this view in his 17 May 1978 letter to you, in which he also submitted amendatory language exempting intelligence agencies from the bill.

Your Committee also is considering, in the context of the Civil Service Reform legislation, proposals that would, among other things, extend certain procedural safeguards to Federal employees who blow the whistle on alleged improprieties or wrongdoings. I believe that the Intelligence Community, because of essential security considerations, should have its own accountability system. Such a system is reflected currently, for example, in the standing intelligence committees of the Congress, the functioning of Inspectors General within the Central Intelligence Agency and other agencies, and the Intelligence Oversight Board in the Executive Office of the President. These views and recommendations are set forth in the 22 May 1978 letter from Chairman Campbell to you, which reflects the views of the Administration.

I strongly endorse these views and recommendations and urge their adoption by your Committee. More detailed supportive information may be provided by individual intelligence agencies.

Yours sincerely,

STANSFIELD TURNER

Director of Central Intelligence  
Washington, D. C. 20505

**DRAFT**

Honorable Robert N. C. Nix, Chairman  
Committee on Post Office and Civil Service  
House of Representatives  
Washington, D.C. 20515

Dear Mr. Chairman:

I am writing to inform you of concerns of the Intelligence Community with H.R. 11280, the Civil Service Reform Bill, which would effect a sweeping reform of the Civil Service System.

Intelligence agencies have always supported the basic philosophy and principles of the Merit System. However, because of their unique organizational and personnel requirements, they have generally been exempted from many of the statutes governing agencies and departments in the competitive service of the Civil Service System. Reflecting this, the Civil Service Commission, in a 12 May 1978 letter to Office of Management and Budget Director James McIntyre, stated that the intelligence agencies should be excluded from coverage of the reform legislation "because of the nature of intelligence agencies" and on "the basis of security ...." Civil Service Commission Chairman Campbell reiterated this view in his 17 May 1978 letter to you, in which he also submitted amendatory language exempting intelligence agencies from the bill.

I strongly endorse these views and recommendations and urge their adoption by your Committee. More detailed supportive information may be provided by individual intelligence agencies.

Yours sincerely,

STANSFIELD TURNER